

IGAD SPECIAL SUMMIT ON DURABLE SOLUTIONS FOR SOMALI REFUGEES AND REINTEGRATION OF RETURNEES IN SOMALIA

Road Map for Implementation of the Nairobi Declaration and Plan of Action

IGAD Heads of State and Government met in Nairobi on March 25, 2017 at a Special Summit on Durable Solutions for Somali Refugees and Reintegration of Returnees in Somalia. The Summit was hosted by the Republic of Kenya, and undertaken with the close collaboration of UNHCR and the EU.

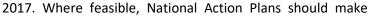
The Summit agreed the Nairobi Declaration and the accompanying Plan of Action. These decisions set out a comprehensive regional approach and commitments at four levels: accelerating solutions in Somalia by creating an environment conducive for voluntary and sustainable return of refugees; delivering durable solutions, whilst maintaining the protection space and promoting the self-reliance and inclusion of refugees in countries of asylum; strengthening sub-regional co-operation; and, increasing international responsibility sharing.

Realizing these decisions principally requires the development of a comprehensive IGAD Regional Framework for Durable Solutions for Somali Refugees (hereafter referred to as the IGAD Regional Framework). This framework is primarily made up of national plans outlining the pathways to the delivery of these commitments. Further, it builds on the Comprehensive Refugee Response Framework (CRRF) of the New York Declaration on Refugees and Migrants, and is supported by the international community.

Notably, the Nairobi Summit strongly resolved to rapidly implement the Nairobi Plan of Action and to translate these commitments into concrete results on the ground. The following document lays out the key elements of the road map for delivering the Nairobi Declaration and Plan of Action. These are aimed at supplementing and boosting ongoing processes and programmes, with an emphasis on delivering rapid results along the way. A timetable linked to this road map is annexed.

National Action Plans and regional frameworks

National Action Plans will be developed specifying what policy changes, investments or
other actions are required in order to deliver on the regional and national commitments
made in the Nairobi Declaration and Plan of Action. The National Action Plans will also
detail donor engagement and resources that are required to meet these commitments.
It is proposed that, as far as possible, these plans will be finalised by the end of October,









use of emerging plans, such as those being developed in Ethiopia and Uganda. Ultimately, the National Action Plans should be aligned with the Regional Results Framework validated by the IGAD member states on 13 September, 2017.

 These National Action Plans will also constitute an overarching IGAD Regional Framework to be endorsed by a regional inter-Ministerial Committee by November, 2017.

Thematic meetings and target setting

A set of regional thematic meetings will be held focusing on specific issues such as
education, self-reliance or third country admissions. These meetings will provide an
opportunity to share experiences and best practices; address bottlenecks and challenges
faced; and, set targets and milestones on what should be achieved. The meetings will
also explore opportunities for tapping into continental and global funds linked to these
issues.

Regional Results framework

- IGAD has developed a regional results framework (attached), setting out strategic
 objectives, outcomes, indicators and milestones for the implementation of the Nairobi
 Declaration and the accompanying Plan of Action. The framework will provide the
 means to track progress in delivering the commitments and the results achieved. This
 includes regional and national commitments made in the Plan of Action as well as
 international support.
- In July 2017, IGAD convened a set of meetings in Nairobi and Djibouti involving experts from refugee management agencies, ministries responsible for planning, local governance and other relevant line ministries on this road map and regional results framework. They helped inform the development of the framework, as well as sharing best practices and monitoring progress. The framework was then validated by senior IGAD officials in a meeting in Addis Ababa in September 2017.
- The regional results framework will be updated to reflect new commitments, milestones and targets. This framework will also incorporate new milestones and targets set in National Action Plans or following thematic discussions.

Monitoring and reporting

- The IGAD Secretariat and Member States will be responsible for monitoring the indicators and timelines set in the results framework and generate biannual progress reports.
- UNHCR is leading a mapping exercise of current and planned humanitarian and development initiatives in the region. This exercise will then form the basis for IGAD, Member states and partners to establish a system to regularly monitor the financing of programmes and investments linked to durable solutions and humanitarian assistance to Somali refugees.

Stocktaking

Progress made in rolling out the implementation process and, most importantly, results
achieved will be taken up biannually at specific inter-ministerial stocktaking meetings,
the first of which will happen in November 2017. Progress will also be discussed in
future meetings of IGAD Heads of State, Council of Ministers and other IGAD forums.

Resource mobilisation

- Resource mobilisation will be undertaken at multiple levels. These include specific
 national initiatives such as the Solidarity Summit held in Uganda in June 2017. This will
 also be an important agenda at the biannual stocktaking meetings of IGAD Member
 States and key donors/IFIs will be held to take stock of progress made across the region,
 and what further action and investments are required.
- Opportunities for rapid investment in specific actions should also be explored to help demonstrate the international support to the spectrum of commitments that the region made at the Nairobi Summit.

Media and communications

 IGAD will provide regular information and updates on the implementation of the Nairobi Declaration and Plan of Action on its website, with links to websites of partner organisations. Moreover, IGAD and its partners will create awareness through the media on progress made.

Links with continental and international processes

- IGAD and its partners will pursue opportunities within regional, continental and international platforms to promote, share experiences and mobilise support for the implementation of the Nairobi Plan of Action both at regional and national levels.
- The achievements made and experience gained from the IGAD process will feed into the Global Compact on Refugees to be developed by 2018. These experiences and gains will also feed into the global consultations scheduled for the first half of 2018.

Timetable of the Road map (over the next 12 months)

	Action	Date
1.	Core group consultations on the draft road map and results	Done in May
	framework.	2017
2.	Partners' consultation on the road map and results framework.	Done in June
		2017
3.	IGAD Member States consultation on the road map and results	Done in July 2017
	framework, Djibouti.	
4.	National level consultations on road map and results framework	Done in
	(including National Forum for Refugees, Returnees and IDPs held	July/August 2017
	in Mogadishu, 28-30 August).	
5.	Validation of results framework at Member States Expert Level.	Done in
		September 2017
6.	Roundtable Meeting with IGAD Foreign Ministers on Delivering	29 September
	the Nairobi Declaration & Action Plan, Brussels	2017
7.	First thematic meeting on Refugee Education, Djibouti	23-25 October
		2017
8.	First Progress Report on the implementation of the Nairobi	By end Oct, 2017
	Declaration and Plan of Action.	
9.	Final Report of the mapping exercise on donor finance	By end Oct, 2017
10.	Completion of National Action Plans.	By end Oct, 2017
11.	Regional Inter-Ministerial Stocktaking meeting with IGAD	21-23 November
	Member States, partners, donors and IFIs, Addis Ababa	2017
12.	Second Progress Report on the implementation of the Nairobi	By end May 2018
	Declaration and Plan of Action.	
13.	Second thematic meeting	By end May 2018
14.	Second stocktaking and resource mobilization meeting with	June, 2018
	IGAD Member States, partners, donors and IFIs.	

	Overarching Objective	Provide durable solutions for Somali refu	ugees and reintegration of returnees within Somalia
	pursuing a comprehensive regional approach to deliver durable solutions for Somali space and promoting self-reliance in the countries of asylum; and creating an enabling and voluntary return and re-integration of Somali refugees, with the support of the t with international responsibility sharing as outlined in the New York Declaration's work (CRRF).		
			e and voluntary return of refugees to Somalia
	Outcomes	Indicators	Milestones
1.	Security sector, state authority and rule of law enhanced.	Strengthened capacity of the national and sub national security agencies with the support of AMISOM	 AMISOM has the required capacity and is prepared to train Somali National Police Force and the Somali National Army to take over responsibility for ensuring the rule of law and security, including in areas of return.
1.	state authority and rule of law	and sub national security agencies with	 AMISOM has the required capacity and is prepared to train Somali National Police Force and the Somali National Army to take over responsibility for
1.	state authority and rule of law	and sub national security agencies with the support of AMISOM Number of attacks by Al-Shabaab and other extremist groups in Somalia and	 AMISOM has the required capacity and is prepared to train Somali National Police Force and the Somali National Army to take over responsibility for ensuring the rule of law and security, including in areas of return.

		Number of humanitarian corridors and areas of return under AMISOM and Somali National Army control	0	National Security Architecture adopted and implemented within the next three years. The Somali Security Pact effectively implemented
		Number of trained police and judicial personnel deployed in areas of return	0	The Somali National Police Force (SNPF) capacitated to restore and maintain law and order and to secure humanitarian corridors and areas where returnees have settled enhanced within the next five years.
		Amount of resources availed to train and equip a strong Somali police force	0	Persons in areas of return have access to judicial services
		Percentage of returnees, IDPs and host communities feeling safe and secure	0	Secondary displacement of returnees, IDPs and host communities reduced significantly within the next 3-5 years.
		Number of returnees, IDPs and host communities accessing the justice system (from both modern and	0	Regional and national courts established and/ or strengthened within five years.
		traditional systems)	0	Alternative Somali Justice and Correction Model adopted in line with human rights principles.
2.	Basic functioning civilian administration is	Number of functioning districts and regional government authorities	0	Spending on local governance and social services by national and local governments, and flows of international support increased substantially in the next five years
	restored in areas of return.	Percentage of returnees, IDPs and host communities in areas of return demonstrating confidence in local and regional administration and services	0	Access to social services by returnees, IDPs and host communities in areas of return progressively increased within the next five years.
		Number of Returnees/IDPs with access to secure housing, land and property rights	0	Appropriate laws and policies guaranteeing housing, land and property rights in place within 3-5 years.
			0	Resources to support new housing schemes, land demarcation and registries of property increased in the next three years.
3.	Enhanced delivery of basic	Construction, rehabilitation of essential public service infrastructure: education,	0	Harmonized education system in Somalia

	social services	health care, water and sanitation	0	Education and health centres rehabilitated within 2-3 years
	and livelihoods in areas of return	Increased delivery and access to basic social services	0	Water management systems in place in areas of return
4.	Accelerated economic recovery and	Resources mobilised for durable solutions in line with the NDP to enhance resilience, social and human	0	Commitments made by the International Community to support durable solutions
	development especially in	development pillars.	0	Roadmap on normalisation of relations with IFIs by [date] and agreement(s) on Somalia's eligibility for debt relief progressively negotiated and agreed upon
	areas of return.	Amount (currency) of concessional finance accessed by the Government in Somalia		within the next five years.
		Percentage of fully honoured pledges by IFIs, regional and international partners aimed at boosting Somalia's economy		
		Somalia's annual GDP growth rate	0	Vital economic infrastructure restored and rehabilitated (roads, dams, markets)
			0	Core indicators on infrastructure in the National Development Plan reached.
		Percentage of returnees, IDPs and host population benefiting from start-up grants	0	Investment Board established and enabling laws and regulations developed within 2-5 years.
			0	Online company registration and licensing capacity established in the next 2-3
		Number of (and access to) vocational training institutions		years.
		Number of jobs created in the public and private sector in areas of return	0	Gainful employment and livelihood sources by returnees, IDPs and host populations increased within five years.

		Percentage of GDP attributed to remittances Level of Foreign Direct Investment (currency)	0	Hindrances to the flow of remittances from the Somali diaspora removed and measures to increase remittances increased within the next two years. Private sector participation in the reconstruction and development of areas of return.
5.	Reconciliation & social cohesion enhanced in areas of return.	Reintegration strategy and mechanisms in place, including area-based plans, in key areas of return	0	A national forum to build cohesion among returnees, IDPs and host communities held. Key policies on promoting social cohesion approved and legal framework in place for IDPs, returnees and refugees.
		Number of reconciliation processes/initiatives in place	0	Reconciliation committees and an architecture of peace in place.
6.	Significant response to drought situations in Somalia and the region is sustained to alleviate and contain the humanitarian impact.	Number of people accessing timely assistance during drought situations Famine averted in times of drought Number of acutely malnourished returnees, IDPs and host population, especially children Number of internally displaced or crossing borders as result of drought	0	Adequate resources mobilised to support returnees, IDPs and host communities in areas affected by drought. Mechanisms put in place to enhance community resilience and social protection.

	Strategic Objectiv	e 2: Maintain protection and asylum space	<u>a</u>
7.	IGAD Member States maintain their open-door policy for refugees and asylum seekers.	Percentage of refugees and asylum seekers that have access to protection and assistance. Percentage of asylum seekers and refugees admitted into IGAD member states	 Mechanisms and processes of profiling exercises of refugees and asylum seekers place in all IGAD host countries within the next five years. Established integrated reception centres at border entry points
8.	Refugees are registered and have access to fundamental rights.	Percentage of refugees and asylum seekers benefitting from biometric registration Number of countries incorporating refugees into their national censuses Percentage of issuance of identity documents, and birth and death certificates to refugees	 Biometric Registration Verification Exercises in place in all IGAD countries in the next 3-5 years. Refugee statistics included in the national censuses of IGAD member states. Host countries provide refugees with the relevant identity documents within the next 3-5 years. Ethiopia Provide high partificates to refugee shildren born in Ethiopia
9.	Security, safety and social cohesion of refugees and host communities, particularly	Number of security/police centres present in hosting areas Strengthened capacity of security personnel to protect refugees Number security incidents involving refugees in camps and out-of-camp settlements.	 Provide birth certificates to refugee children born in Ethiopia. Adequate resources allocated for security in refugee hosting areas Sufficient resources availed to support mechanisms and initiatives for resolving conflict involving refugees and host communities.

	youth, children, women and other vulnerable	Percentage of refugees who do not face any form of stigmatization and discrimination by the host communities	0	Integrated/inclusive services available for refugee and host communities (shared infrastructure, social amenities and resources).
	groups.	discrimination by the nost communities	0	Refugees included in National Development Plans and National Systems.
			0	Programmes initiated to address discrimination, violence and xenophobia
10.	Opportunities for	Number of refugees locally integrated	Ethiop	
	local integration of individual refugees created or increased.	by law and practice	0	Allow for local integration for protracted refugees who have lived in Ethiopia for 20 years or more, to benefit at least 13,000 refugees who have been living in camps already identified by the Administration of Refugees and Returnees Affairs (ARRA).
			Kenya O	Facilitation of legal status for those refugees with legitimate claims to citizenship and/or residency through marriage or parentage as per the laws of Kenya.
			Ugand	a
			0	Explore alternative legal status for refugees who have been long-term residents in Uganda.
11.	Voluntary repatriation facilitated.	Number of refugees voluntarily repatriated and reintegrated on the basis of free and informed decisions Amount of resources mobilised to support voluntary repatriation	0	Voluntary Tripartite Repatriation Agreements are implemented.

	Strategic Objective	3: Enhanced self-reliance and access to se	ervices and assistance for refugees and host communities
12.	Enabling business environment created and private sector investment and economic opportunities increased for refugees and host communities.	Number of refugees accessing permits and licenses to operate livelihood oriented activities Number of refugees involved in gainful employment in the formal and informal sector Number of livelihood opportunities generated for refugees and host communities	 Local permits and licenses by local governments issued to applying refugees within the next five years. Administrative barriers removed and legislation harmonized Refugees integrated into the development plans at national and local levels in the next 2-3 years. Investment forums for refugees and host communities involving host governments, private sector, donors, and IFIs held between October 2017 and April 2018. Regional Regional level thematic meeting on self-reliance, social services provision and
			 Ethiopia Work with international partners to potentially build industrial parks that could employ up to 100,000 individuals, with 30% of the jobs to be reserved for refugees; Provide work permits to refugees and those with permanent residence ID within the bounds of domestic laws and to provide work permits to refugee graduates in the areas permitted for foreign workers by giving priority to qualified refugees; and Provide facilities for refugees to open bank accounts, obtain driving licenses, and access all other benefits to which any foreigner with a legal permanent residence permit is entitled.
			<u>Kenya</u>

	 Undertake self-reliance and inclusion measures including providing economic opportunities to refugees in accordance with the laws of the country; Continued allocation of financial resources towards the development of infrastructure and social amenities to expand access to economic opportunities and social services in refugee hosting areas; and Facilitation and expansion of business infrastructure and opportunities for refugee populations in order for them to pursue sustainable livelihood opportunities in trade occupations.
	Uganda O Sustain and expand work on the Refugee and Host Population Empowerment framework, which aims to improve income and productivity for host communities and refugees.
Number of host population and refugees benefiting from irrigation projects	 Increased access to arable land for rural-based refugees within the bounds of existing national law. Increased external finance to facilitate development of irrigation schemes.
	 Ethiopia Make available 10,000 hectares of irrigable land within the bounds of the national laws of Ethiopia to allow 20,000 refugee and host community households (100,000 people) to engage in crop production by facilitating irrigation schemes, subject to the availability of external financial assistance.
Number of beneficiaries of Micro, Small and Medium Enterprise credit	 Establishment of appropriate policies, legislation and administrative practices that enhance financial inclusion for refugees.
Number of refugees holding bank accounts and other financial services and/or number of financial institutions providing services to refugees	

		Level of new private sector investment	 Multi-stakeholder Investment forums for stimulating investments in refugee-
		flows into refugee hosting areas	hosting areas held within the next one year.
13.	Freedom of movement for refugees	Number of refugees that are allowed to move freely outside of camps.	 Domestic laws and policies facilitating free movement for refugees enacted within the next three years.
	increased.	Number of countries implementing	<u>Ethiopia</u>
		alternative solutions to camps	 Expanded Out-of-Camp Policy to all refugees as defined by Ethiopian laws and policy documents benefitting 80,000 refugees, or 10 percent of the current total refugee population in Ethiopia; and Where resources allow, a progressively expanded number of refugees benefitting from the Out-of-Camp Policy.
1.4	Enhanced	Developed of vetiling as a visible detail	· ,
14.	education and skills training opportunities for refugees and host communities.	Percentage of refugees enrolled at all levels of education (Primary, Secondary & Tertiary) disaggregated by age, sex and disability Rate of school retention, completion and transition for refugees (Primary, Secondary & Tertiary)	 Regional Regional level thematic meeting on education and vocational training for refugees held by [end of 2017], with agreement reached on standards and certificate equivalency. Scholarships for refugees and opportunities opening in educational institutions availed within the next five years.
			<u>Djibouti</u>
		Number of scholarships and internship programs incorporating refugees at local and national level	 All refugee children given access to accredited education through: committing to assess and train an adequate number of refugee teachers to teach the refugee population hosted by Djibouti; Working with the Government of Kenya to establish certificate equivalency for the English-language curriculum taught in Djibouti's refugee camps.
			 Ethiopia Increased enrolment of refugee children – without discrimination and within available resources – from 148,361 students to 212,800 students overall, including through increasing refugee preschool enrolment from 46,276 to

15.	Sustainable	Acreage of restored forests and range	Kenya O	63,000; Increased refugee primary school enrolment from 96,700 to 137,000; increasing refugee secondary school enrolment from 3,785 to 10,300; and increasing refugee enrolment in higher education from 1,600 to 2,500. Continued implementation of the "Guidelines on Admission of Non-Citizens to Institutions of Basic Education and Training in Kenya," which will facilitate enrolment of refugees and other non- citizens in Kenyan schools; Continued extension of access to the education system, schools and training institutions at all levels for refugees. Establish a technical training college in Dadaab accessible to refugees. Active engagement of local, national and international partners on
	environmental management in refugee hosting areas.	land (vegetation cover) Compliance with sustainable natural resource management practices	0	environmental projects in refugee hosting areas. Policies, laws and guidelines on sustainable natural resources management in place within the next three years. Alternative sources of energy availed in refugee hosting areas, including innovative energy sources such as biomass, solar and wind energy in the next five years.
16.	Access to quality integrated health services, water and sanitation in refugee hosting areas is	Access to health services, water, energy sources by refugees and host communities Maternal and under 5 mortality rates	0	Basic and essential social services for refugees, including health, immunization, reproductive health, HIV and other medical services, water, energy resources, markets enhanced within the bounds of national laws in the next five years.
	enhanced.	Level of local government capacities to provide clean water and sanitation services	0	Infrastructure for water and sanitation services integrated by the next five years.

17.	Adequate and effective cash-based assistance to refugees and host communities provided.	Number of refugees and host communities receiving cash-based assistance	0	Cash-based programming towards self-reliance of refugees increased in the next two years.
	Strategic Objective	e 4: Stronger regional cooperation on dura	able solu	itions for Somali refugees
18.	Implementation, coordination and monitoring of commitments of the Nairobi Action Plan strengthened.	Number of resourced national plans in place to implement the Nairobi Action Plan	0 0	Effective and sufficient capacity of the IGAD secretariat to deliver on coordination and monitoring in place by November 2017. IGAD Regional Framework on durable solutions for Somali refugees adopted by Inter-Ministerial Committee by November 2017. Nairobi Plan of Action integrated into sectoral plans of the ministerial committee by November 2017. Regional experience and lessons learned submitted to support Global Refugee Compact by mid-2018.
		Number of quality and timely progress reports generated	0	Inter-ministerial Coordination Committee meetings; Stocktake meeting between IGAD Member State and International Community (notably donors and IFIs); Thematic meetings. Establishment of a robust Monitoring and Evaluation system for the action plan that generates regular, timely and gender-sensitive reports on progress made.
19.	Economic and development	Percentage of contribution of remittances to the Somali economy	0	Remittances policies at national level revised within two years.

	potential of remittances maximized.	% reduction in cost of remittances	0	Engagement with the African Institute for Remittances and regional money transfer services comments within a year.
20.	Free movement of persons and livestock facilitated.	Percentage of refugees able to move freely within the IGAD region	0	Free movement of refugees provided within the timeframe of the completion of the negotiations of the Freedom of Movement Protocol.
21.	Cross border cooperation and borderland development strengthened.	Level of cross-border investments in infrastructure, social services, etc.	0	Regular meetings to enhance cross-border co-operation and borderland development, including Cross-border economic zones, held from early next year. Report on current and planned cross border investment undertaken by April 2018.
		Number of regional mechanisms for cross-border cooperation	0	Cross-border coordination units established or expanded in the next one year.
		cross por acr cooperation		
	Strategic Objective		h increa	ased international solidarity and responsibility sharing
22.	Broader partnerships and	Amount (currency) of predictable, multi-year finance generated to support	h increa	Biannual meeting of IGAD member states and donors, IFIs and other partners to take stock of progress made within the region.
22.	Broader	E 5: Ease pressure on host countries through		Biannual meeting of IGAD member states and donors, IFIs and other partners to
22.	Broader partnerships and more multi-year, development	Amount (currency) of predictable, multi-year finance generated to support host countries to assist and protect	0	Biannual meeting of IGAD member states and donors, IFIs and other partners to take stock of progress made within the region.
22.	Broader partnerships and more multi-year, development finance to support host countries to	Amount (currency) of predictable, multi-year finance generated to support host countries to assist and protect refugees (humanitarian/development); Amount of investments in camp/noncamp, including in infrastructure and	0	Biannual meeting of IGAD member states and donors, IFIs and other partners to take stock of progress made within the region. Pledges matrix developed within the next 2-5 years. Regional joint high/senior-level visit of key development partners by end of

		IFIs, regional and international partners		
		IGAD multi-donor fund established and	0	A functioning and well-funded IGAD Regional Fund (IRF) in place within the next
		funded		three years.
23.	Rapid and	Amount of finances and resources	0	New pre-financed regional mechanism to support countries to respond to new
	predictable	available to support early solutions		displacement is in place in the next two years.
	response to new	response by governments to new		
	displacement.	refugee influxes.		
24.	Resettlement and	Percentage increase in refugee	0	Baseline on current level of third country resettlement and complimentary
	complementary	resettlement numbers in third countries		pathways within the region, as well as a matrix of international pledges
	pathways			established within the next one years.
	opportunities for			
	refugees		0	Capacity for negotiation and advocacy by UNHCR for increased resettlement
	increased.			opportunities by traditional as well as new resettlement countries (CRRF
				obligation) strengthened by December 2017.
		Percentage of overall submissions	0	Favourable legal regimes for family re-unification established within the next
		resulting in successful family		three years.
		reunifications		

September 2017